



# Security Council

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## Resolution 2656 (2022)

**Adopted by the Security Council at its 9173<sup>rd</sup> meeting, on 28 October 2022**

*The Security Council,*

*Recalling* its resolution 1970 (2011) and all its subsequent resolutions on Libya, including resolutions 2259 (2015), 2510 (2020), 2542 (2020), 2570 (2021), 2629 (2022), and 2647 (2022),

*Reaffirming* its strong commitment to an inclusive Libyan-led and Libyan-owned political process, facilitated by the United Nations and supported by the international community, including holding free, fair, transparent and inclusive national presidential and parliamentary elections across Libya as soon as possible, *noting* that all Libyan stakeholders previously gave strong guarantees to support and respect the independence and integrity of the electoral process, as well as the elections results, and *expressing support* for resuming facilitation of intra-Libyan consultations to create the conditions and circumstances, including a secure environment, for elections on a constitutional and legal basis, in order to end the transition period,

*Expressing concern* about the security situation in Libya, particularly the recurring violent clashes between armed groups in Tripoli region, resulting in civilian casualties and destruction of civilian infrastructure, and *calling on* all parties to preserve the prevailing calm on the ground,

*Expressing* its strong condemnation of the indiscriminate use of weapons, in populated areas and their consequences for the civilian population and calling upon all parties to refrain from such practices in accordance with their obligations under international law, particularly regarding the protection of civilians in armed conflict,

*Recognising* the important role of neighbouring countries and regional organisations in support of the United Nations, *recalling* resolution 2616 (2021), *expressing concern* over the impact of the conflict on neighbouring countries including with regards to threats arising from the illicit transfer, destabilising accumulation and misuse of weapons and the flow of armed groups and mercenaries and, *encouraging* further international support and regional cooperation between Libya, neighbouring countries and relevant United Nations bodies, including the Peacebuilding Commission, in support of peacebuilding and sustaining peace in the country and the region,

*Expressing concern* at the threat posed by the diversion and proliferation of arms and ammunition in Libya, which undermines stability, and *calling on* key Libyan

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institutions, with support from the United Nations, to take steps to secure and effectively manage stockpiles, clear explosive ordnance and explosive remnants of war from hazardous areas, and protect civilians from the risks of unplanned explosions at munition sites,

*Underlining* the need to plan for the disarmament, demobilisation and reintegration of armed groups and all relevant non-state armed actors, as part of an integrated, comprehensive and coherent approach to peacebuilding, including the return of their members to their countries of origin, *further underlining* that this should include regional coordination and take into account peacebuilding needs and priorities, *recognising* the need to plan for security sector reform and the establishment of an inclusive, unified, accountable, civilian-led security architecture for Libya as a whole, and *calling on* the Libyan authorities to engage and achieve progress on this issue,

*Urging* Libyan institutions and authorities to ensure the full, equal, effective and meaningful participation of women at all levels, including in leadership positions, and in all activities and decision-making relating to inclusive political processes, democratic transition, conflict resolution and peacebuilding, recognising the need to protect women, women's rights organisations, and women peacebuilders from threats and reprisals, *strongly encourages* all parties to create a safe and enabling environment for members of civil society, including those who promote and protect human rights, to carry out their work independently and without undue interference, including in situations of armed conflict, and to address threats, harassment and violence, to counter hate speech against them, and to protect and promote human rights in accordance with obligations under international law, and *supporting* the efforts of UNSMIL to facilitate wider engagement and participation of women from across the spectrum of Libyan society in the political process and public institutions, *recognising* that the political process should be inclusive of all Libyans, including youth and civil society,

*Recalling* that Libya's oil resources are for the benefit of all Libyans and need to remain under the exclusive control of the National Oil Corporation, *calling on* all parties to allow the National Oil Corporation to undertake its work without disruption interference, or politicisation, and *recalling* the importance of Libyan oversight over Libya's economic and financial institutions, which includes the responsibility to ensure the transparent, equitable and accountable management of revenue across the whole country,

*Reaffirming* the importance of establishing a Libyan-led mechanism bringing together stakeholders from across the country to set spending priorities and ensure oil and gas revenues are managed in a transparent, equitable and accountable manner with effective Libyan oversight, and *reiterating* UNSMIL's role in helping to consolidate the economic arrangements of Libyan institutions,

*Reaffirming* its intention to ensure that assets frozen pursuant to paragraph 17 of resolution 1970 (2011) shall at a later stage be made available to and for the benefit of the Libyan people,

*Expressing* concern at the humanitarian situation in Libya, including inadequate living standards and insufficient provision of basic services and the situation of internally displaced persons (IDPs), including the inability of IDPs to return to their homes due to the presence of explosive hazards and threats of retaliation, *further expressing* grave concern about the smuggling of migrants and refugees and human trafficking through Libya, and at the situation faced by migrants, and refugees, including arbitrary detention, ill treatment, and their exposure to sexual and gender-based violence, *underlining* the importance of tackling the root causes of the smuggling of migrants and human trafficking, *welcoming* the work of UNSMIL in

coordinating and supporting the provision of humanitarian assistance for refugees and migrants, *calling* on the Libyan authorities to take steps towards the closing of migrant detention centres and to alleviate urgently the suffering of all people in Libya by speeding up the delivery of public services to all parts of the country and *urging* all parties to allow and facilitate full, safe and unhindered humanitarian access,

*Recalling* resolution 2510 (2020), which demanded that all parties to the conflict comply with their obligations under international law including international humanitarian law, and *emphasising* that those responsible for violations of international humanitarian law and violations and abuses of human rights must be held accountable,

*Urging* all parties to implement the relevant resolutions on Women, Peace and Security Agenda and to prevent and respond to conflict-related sexual violence, and *calling* on the Libyan authorities to end impunity for sexual and gender-based violence crimes in line with relevant Security Council resolutions, including resolution 1325 (2000),

*Recalling* the importance of the protection of children, as set out in relevant Security Council resolutions, and taking appropriate measures in this regard, *expressing* concern about reported violations and abuses against children in Libya despite the 23 October 2020 ceasefire agreement, in particular those involving the killing and maiming of children, the abductions of children, sexual violence committed against children, and the recruitment or use of children, and *urging* all parties to immediately end and prevent such practices,

*Welcoming* the United Nations Sustainable Development Cooperation Framework 2023-2025, which demonstrates the commitment of Libyan stakeholders and the United Nations to work together through a humanitarian, development, and peacebuilding nexus approach to address the structural causes of fragility and remaining humanitarian needs to drive transformative change and transition to sustainable peace and development across the country, in support of the 2030 Agenda and the Sustainable Development Goals,

*Recalling* its determination in its resolution 2213 (2015) that the situation in Libya continues to constitute a threat to international peace and security,

1. *Decides* to extend until 31 October 2023 the mandate of the United Nations Support Mission in Libya (UNSMIL), as an integrated special political mission to carry out its mandate, as set out in resolution 2542 (2020) and paragraph 16 of resolution 2570 (2021);

2. *Welcomes* the appointment of Abdoulaye Bathily as Special Representative of the Secretary-General (SRSG) for Libya and Head of UNSMIL, and *urges* all Libyan parties and key stakeholders to engage constructively and fully with the SRSG in fulfilment of his mandate;

3. *Reiterates* its request for UNSMIL to implement the recommendations of the Independent Strategic Review (S/2021/716), including by strengthening the use of strategic communications to support the mission's activities *further reiterates* its request that, in the implementation of the recommendations of the Strategic Review, UNSMIL explores all avenues to increase efficiency and redeploy existing resources, including through prioritisation and the reconfiguration of tasks and resources, as needed and where appropriate, and *requests* the Secretary-General to update the Council on the implementation of the recommendations of the Strategic Review in the reporting requested in paragraph 11 of this resolution;

4. *Recalls* the Libyan Political Dialogue Forum (LPDF) Roadmap, *regrets* that a number of its deliverables have yet to be achieved, *underlines* that the

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objectives and governing principles as set out in the LPDF Roadmap, in particular articles 1,2 and 6, are still relevant to the political process, including the principles of financial responsibility, anti-corruption and transparency, *rejects* actions that could lead to violence or greater divisions in Libya, *recognises* the desire of the Libyan people to have their say in who governs them through elections, and *urges* the Libyan political institutions and key stakeholders to agree a roadmap to deliver these elections as soon as possible across the country, on a constitutional and legal basis, through dialogue, compromise and constructive engagement, in a transparent and inclusive manner, aiming at, inter alia, forming a unified Libyan government able to govern across the country and representing the whole people of Libya;

5. *Welcomes* the support provided by the United Nations to the Libyan High National Elections Commission (HNEC), and *encourages* the continuation of this support to enable the HNEC to deliver free, fair, transparent and inclusive national presidential and parliamentary elections across Libya;

6. *Underlines* the importance of an inclusive, comprehensive national dialogue and reconciliation process based on the principles of transitional justice, *welcomes* the efforts of the Presidential Council to launch the national reconciliation process, and the support of the African Union in that regard, including to facilitate a meeting on national reconciliation in Libya in the coming months, *recognises* the important role of other regional organisations, including the League of Arab States and the European Union, and *calls upon* the relevant Libyan institutions and authorities to implement confidence-building measures to create an environment conducive for successful national presidential and parliamentary elections, including by ensuring the full, equal, effective and meaningful participation of women, and inclusion of youth and civil society representatives, in all activities and decision-making relating to democratic transition and reconciliation efforts;

7. *Emphasises* that there can be no military solution in Libya, and *calls upon* all parties to refrain from violence or any other actions that could escalate tensions, exacerbate conflicts and undermine the political process or the 23 October 2020 ceasefire in Libya, which should be implemented in full;

8. *Recalls* that the measures set out in resolution 1970 (2011), as modified by subsequent resolutions, shall apply to individuals and entities determined by the United Nations Sanctions Committee to be engaging in or providing support for acts that threaten the peace, stability or security of Libya or obstruct or undermine the successful completion of its political transition, including by obstructing or undermining the elections, and *demand*s full compliance by all Member States with the arms embargo imposed under resolution 1970 (2011), as modified by subsequent resolutions;

9. *Urges* all member states to respect fully the sovereignty, independence, territorial integrity and national unity of Libya;

10. *Calls on* all parties to implement the 23 October 2020 ceasefire agreement in full, including the Action Plan agreed by the 5+5 Joint Military Commission in Geneva on 8 October 2021, which is to be implemented in a synchronised, phased, gradual and balanced manner, and *urges* Member States to respect and support its full implementation, including through the withdrawal of all foreign forces, foreign fighters, and mercenaries from Libya without further delay;

11. *Requests* the Secretary-General to report to the Security Council on the implementation of this resolution every 60 days;

12. *Decides* to remain actively seized of the matter.